

CITY COUNCIL - 9 JUNE 2014

REPORT OF THE PORTFOLIO HOLDER FOR COMMUNITY SAFETY, HOUSING AND VOLUNTARY SECTOR

THE CRIME AND DRUGS PARTNERSHIP PLAN 2014/15

1 SUMMARY

- 1.1 To present the Year 4, Crime and Drugs Partnership (CDP) Plan for approval by full Council. The plan sets out the Partnership's approach to reducing crime, substance misuse, re-offending and anti-social behaviour.
- 1.2 The CDP Partnership Plan for 2014/15 was approved by the Partnership Board on 24 February 2014. Its content is based on the outcome of the Board development day in December 2013 and the results of the 2013/14 Strategic Assessment.
- 1.3 The CDP Partnership Plan 2014/15 performs a statutory duty to co-operate in order to formulate and implement a strategy for the reduction of crime and disorder in the area and a strategy for combating substance misuse in the area¹.
- 1.4 The CDP Partnership Plan 2013/14 marked the final year of the Partnership's planning cycle and consequently, it was the final year for most of the Partnership's targets². It was proposed by the CDP Board to extend the targets for another year using the same performance framework. This was agreed by the Board in February 2014 with a view to devising a different performance framework with targets to 2020.

2 RECOMMENDATIONS

- 2.1 It is recommended that Full Council approves the Partnership Plan for 2014/15.

3 REASONS FOR RECOMMENDATIONS (INCLUDING OUTCOMES OF CONSULTATION)

- 3.1 The Partnership Plan 2014/15 performs a statutory duty of the Partnership³ and gives strategic direction to the work that the Partnership will undertake this year.
- 3.2 The Partnership Plan 2014/15 is based on robust evidence as set out in the 2013/14 Strategic Assessment.
- 3.3 The Constitution of Nottingham City Council requires Full Council to approve the Partnership Plan 2014/15.

4 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS

- 4.1 Consideration was given to agreeing co-terminus targets to 2020 however partners are not in a position to agree long term targets. The Director of CDP is in negotiation with the Chief Constable of Nottinghamshire Police and the Police and Crime Commissioner to agree the new performance framework and targets in readiness for 2015/16.

¹ s5,s6 and s7 Crime and Disorder Act 1998

² This is the case for the all crime target, successful drug treatment and re-offending. The ASB target is part of the Council Plan which is due for completion in March 2015.

³ s5,s6 and s7 Crime and Disorder Act 1998

5 BACKGROUND

- 5.1 Nottingham Crime & Drugs Partnership is the local Community Safety Partnership. The Crime and Disorder Act 1998 established Community Safety Partnerships, placing a statutory duty on public authorities (referred to as Responsible Authorities⁴) to co-operate in order to formulate and implement a strategy for the reduction of crime and disorder in the area and a strategy for combating substance misuse in the area⁵. The CDP partnership Plan 2014/15 performs this function and gives strategic direction to the Partnership.
- 5.2 The Partnership Board held a strategic planning day in December 2013 to discuss long-term performance, strategic risks and opportunities for change. The planning day reinforced the Partnership's commitment to its four overall aims while suggesting areas for more detailed focus such as violent offending, alcohol as a major part of the substance misuse agenda, repeat victims/offenders and anti-social behaviour.
- 5.3 The Partnership is also under a duty to prepare and publish an evidence base to underpin the development of the strategy and in February 2014 the CDP Board approved the content of its 2013/14 Strategic Assessment, which has been published on the CDP website.

6 FINANCIAL IMPLICATIONS (INCLUDING VALUE FOR MONEY)

- 6.1 None

7 RISK MANAGEMENT ISSUES (INCLUDING LEGAL IMPLICATIONS, CRIME AND DISORDER ACT IMPLICATIONS)

- 7.1 The Plan will be delivered through the Partnership Executive Group that will focus on priorities on a rolling monthly cycle.
- 7.2 Risk Management is an integral part of the work programme of the Executive Group meetings.

8 EQUALITY IMPACT ASSESSMENT (EIA)

- 8.1 Not required as the report does not contain proposals or financial decisions. Equality and diversity are considered as part of the annual strategic assessment - which forms the evidence base for the plan – in order to identify any communities or groups who are disproportionately affected by crime, anti-social behaviour, substance misuse and re-offending. The Plan outlines an approach based on addressing vulnerability and those areas disproportionately affected by crime.

9 LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION

- 9.1 The Partnership Plan 2013/14 (CDP Board Paper, 24th Feb 2014)

10 PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT

⁴ The Responsible Authorities are the Local Authority, Nottinghamshire Police, Nottinghamshire Probation, Nottinghamshire Fire & Rescue Service and the Clinical Commissioning Group.

⁵ s5,s6 and s7 Crime and Disorder Act 1998

10.1 CDP Strategic Assessment 2013/14

**COUNCILLOR DAVE LIVERSIDGE
PORTFOLIO HOLDER FOR COMMUNITY SAFETY, HOUSING AND VOLUNTARY
SECTOR**

Appendix A



Nottingham Crime & Drugs Partnership

Partnership Plan 2014/15

Working together to reduce Crime, Disorder and the misuse of Drugs

www.nottinghamcdp.com



Crime and Drugs Partnership Plan 2014/15

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FOREWORD

“Nottingham has seen some significant changes over the last four years in relation to how our partner agencies work together. Most notably, neighbourhood policing continues to be strengthened through the delivery of key public services at a local level based on shared boundaries. We have seen vast improvements, not only in terms of lower levels of crime, anti-social behaviour and drug use but also in relation to the root causes including deprivation, teenage pregnancy and educational attainment. We know that long-term crime reduction is only sustainable by addressing problems locally and by tackling those root causes and that is why Nottingham is committed to a long-term strategy of early intervention and prevention. Our Partnership Plan sets out our priorities and how we will work together, and with our communities, in order to make Nottingham safer and healthier for all residents and visitors to our city”

Pete Moyes, Director of the Nottingham Crime and Drugs Partnership

THE PARTNERSHIP BOARD

This plan has been agreed by our Partnership Board who are:

Nottingham City Council	Nottinghamshire Fire and Rescue Service
Nottingham City Homes	Nottinghamshire Probation Trust ⁱ
Nottinghamshire Police	Nottinghamshire County Council
One Nottingham	Nottingham Clinical Commissioning Group
Nottingham Trent University	

INTRODUCTION

The Nottingham Crime and Drugs Partnership (CDP) is a multi-agency organisation responsible for tackling and addressing crime and substance misuse in Nottingham. We are made up of a number of statutory and non-statutory agencies including the Police, the City Council, the Fire and Rescue Service, the Probation Service, Public Health and the Clinical Commissioning Group, Health providers, the Drug and Alcohol Action Team, the City’s two universities, Nottingham City Homes, the Business Community and voluntary sector organisations such as Victim Support and Neighbourhood Watch.

We are a statutory partnership under the Crime and Disorder Act 1998, which requires all key agencies in Nottingham to work together in the prevention of crime. These partnerships are known nationally as Community Safety Partnerships (CSPs) and they were established on the understanding that the causes of crime are complex and that no single agency holds the key to reducing crime and its impact on society. Thus, crime reduction and prevention is not the sole responsibility of the police and the key to tackling crime is through multi-agency working that addresses not only enforcement but prevention as well.

Crime and drug related offending in Nottingham has dropped significantly over recent years. Since 2002 crime in the city has reduced by over 60% (representing over 40,000 less crimes) and the gap between Nottingham’s crime rate and that of the average amongst other similar cities has reduced by 84%. Furthermore, the number of offenders testing positive for heroin/cocaine under ‘test on arrest’ has reduced by almost halfⁱⁱ. These significant achievements are the result of strong partnership working between all the partners in the CDP. We want to build on this success and make Nottingham even safer and help more people live productive and healthy lives free from the harms of drugs and alcohol misuse. This plan sets out our strategic vision for the future and outlines how we, as a collective group of partners, will continue to work together in order to achieve our objectives.

THE NOTTINGHAM PLAN TO 2020

The Crime and Drugs Partnership is one of the thematic partnerships working towards achieving the long-term 2030 vision for the city:

SAFE, CLEAN, AMBITIOUS, PROUD

Nottingham by 2030 will be a city which has tackled deprivation and inequality by:

- Being one of Europe's top ten cities for science and innovation; sport and culture.
- Making every neighbourhood a great place to live.
- Giving the best start in life to all of our children and young people.
- Making poverty history
- We will do this by being radical, bold and daring to be different.

In moving towards our 2030 vision, the Crime and Drugs Partnership takes the lead on delivery of the 'Safer' agenda of the Nottingham Plan. By 2020 the CDP will:

The Board agreed that the targets to measure performance in 2014/15 will be:

- Reduce all crime' by 6% (over 2013/14 baseline) by March 2015;
- Reduce all anti-social behaviour calls to the police by 50% (over a 2006/07 baseline) by March 2015; and,
- Increase the number of people completing drugs treatment to 5% above the Core Cities average by March 2015; and

THE COMMISSIONER'S PLAN

The first publically elected Police and Crime Commissioner for Nottinghamshire, Paddy Tipping, took office in November 2012. The Commissioner has responsibility for developing and implementing the Police and Crime Plan for Nottinghamshire. The Crime and Drugs Partnership was consulted on the development of the Plan and our Partnership Plan for Nottingham was developed with due regard to the objectives and priorities of the Commissioner as outlined in his Plan. As a result our plan seeks to compliment the work of the Commissioner in making Nottingham safer.

THE STRATEGIC ASSESSMENT 2013/14

In order to ensure that we are tackling the community safety issues that you and your community are most concerned about, the Partnership conducts an annual assessment of crime and substance misuse in Nottingham. The assessment looks at levels and patterns of offending and substance misuse so that solutions and interventions can be developed on a robust evidential basis. The assessment includes consultation with communities in order to make sure that we are addressing the issues that matter the most to Nottingham's residents. The Partnership's 2013/14 assessment was published in February 2014 and can be found on our websiteⁱⁱⁱ.

The assessment highlighted various priorities including violence (particularly domestic and alcohol-related violence) and the impact of alcohol and drugs as key issues for the City. Furthermore, the sustained reductions in crime over the last ten years has seen Nottingham's crime profile change dramatically with, what are often perceived to be, 'less

serious' forms of crime now accounting for the highest volume offences. Offending is now spread more evenly across a much wider range of offence types and as a result, a purely thematic approach will no longer provide the reductions required in order to meet the Partnership's ambitious targets.

In response the Partnership will continue to address the priorities highlighted whilst also addressing volume crime and any emerging issues through a partnership problem-solving approach at a local level. In order to provide additionality to the Partnership's approach, a focus will also be on those places and people most affected by crime and anti-social behaviour. The analysis highlighted that half of all crime occurs in 5 wards and the city centre. These 'High Impact Neighbourhoods' represent the areas where a strategic partnership focus can have the most impact.

The assessment also highlighted that people aged 18 to 24 continue to represent the CDP's key demographic group accounting for a disproportionate amount of crime in terms of offending (45%) and victimisation (42%)^{iv}. In response 18 to 29 year-olds will be a key element of the Partnership's approach.

The results of the assessment have shaped our priorities for the next 12 months and informed our strategic planning so that we can work towards the 2030 Vision for the city and the 2020 Nottingham Plan.

THE PARTNERSHIP STRUCTURE

The Partnership will be organised for good governance and coordinated action:

- **Partnership Board** – Providing strategic governance of the partnership
- **Partnership Executive Group** – Providing leadership in operational matters
- **Task & Finish Groups** – Coordinating action at an operational level
- **Locality Boards** – Coordinating action at a Locality Board level
- **Neighbourhood Action Teams** – Coordinating action with a strong focus on high impact neighbourhoods

SUPPORT TEAM

The role of the Partnership Support Team will be to continue supporting the Partnership with a clear remit to:

- Identify and share best practice
- Develop an understanding of problems
- Develop and build strategic and tactical plans
- Monitor performance, identify risks and provide insight behind the issues
- Provide a coordinating function
- Commission effective services based on need

THE PARTNERSHIP APPROACH FOR 2014/15

The Partnership Board convened on 2nd December 2013 for their annual Strategic Planning Day. The meeting assessed the Partnership's performance over the previous 12 months and considered the aims, strategy, direction and approach of the Partnership in tackling crime, anti-social behaviour, substance misuse and reoffending in Nottingham for the forthcoming year.

Overall Aims

The overall aims of the Partnership are to:

- **Reduce All Crime**
- **Reduce Anti-Social Behaviour**
- **Reduce Substance Misuse**
- **Reduce Reoffending**

Strategic Focus and Delivery

To meet the Partnership's aims, additional focus will be given strategically in 2014/15 to:

- Violence (inc. domestic violence)
- Alcohol as a subcategory of substance misuse
- Repeat offenders and repeat victims rather than repeat locations
- Anti-social behaviour

To convert strategic planning into activity the Partnership will continue to use an approach that delivers thematic activity and is accountable to localities, working to build inter-organisational links:

- Coordination of thematic Executive Group meetings subsequent Task and Finish groups
- A four tier model^v and locality working

- A problem solving approach
- Evidence based practice and a hypothesis testing approach

Operational Focus and Delivery

The partnership's operational focus will support high quality service delivery through:

- The delivery of holistic services
- Appropriate data sharing
- Coordinate initiatives in neighbourhoods that are disproportionately affected by crime
- Emphasis on the 5 'C's: co-location, communication, coordination, collaboration and co-production.

The partnership will continue to commission high quality services that meet the needs of Nottingham's citizens:

- Integrating Drugs and Alcohol treatment systems
- Ending Gang and Youth Violence
- Third Party Reporting for Hate Crime
- Domestic and Sexual Violence Services

Issues to Explore in 2014/15

The Partnership will explore further issues:

- Mental health and crime
- Rethinking the traditional measures for Crime, ASB & Reoffending
- Qualitative performance measures
- Repeat offenders and victims of anti-social behaviour

DELIVERY AND PERFORMANCE FRAMEWORK

The Partnership will deliver its overall aims through the following delivery framework:

Area of Strategic Focus	Delivery	Key Performance Measure
Violence	Domestic and Sexual Violence Strategy The City Centre Plan Ending Gang and Youth Violence	Reduce 'all crime' by 6% (over a 2013/14 baseline) by March 2015
Reactive Response to emerging issues and Volume Crime	Problem Solving at CDP Executive Problem Solving at Locality Boards Neighbourhood Partnership Tasking	
Substance Misuse (Drugs and Alcohol)	The Drug Strategy and Treatment Plan The Alcohol Strategy and Treatment Plan	Increase the number of people successfully completing treatment to be at least 5% above the Core Cities average by March 2015
Reoffending	Reducing Reoffending Board Youth Offending Team Young People's Panel Multi Agency Public Protection Arrangements Multi Agency Prolific and Priority Offender Management Meeting Vulnerable Persons' Panel Ending Gang and Youth Violence Hubs Complex Persons' Panels Multi Agency Risk Assessment Conference Domestic Abuse Referral Team Priority Families Project	To develop a measure based on the Integrated Offender Management cohort
Anti-Social Behaviour	Problem Solving at CDP Executive Problem Solving at Locality Boards Respect for Nottingham Strategy	Reduce ASB calls to the Police by 50% by March 2015
Mental Health	Further work required to scope the extent to which mental health impacts on crime and ASB	Benchmark the impact of mental health on crime

TARGETS AND PROGRESS

Target	Baseline	2014/15	2015/16	2016/17
		Target [^]	Target [^]	Target [^]
To Reduce All Crime by 6% (over a 2013/14 baseline) by March 2015	30,099* (2013/14)	28,293 -6%	TBC	TBC
To Reduce ASB Calls to the Police by 50% (over a 2006/07 Baseline) by March 2015	28,095 (2006/07)	14,048 ^{vi} -50%	TBC	TBC
To Increase the Number of People Successfully Completing Treatment to be 5% above the Core Cities average by March 2015	16.91%** (2013/14)	5% above core cities average	TBC	TBC
To Reduce Re-Offending Measure	Placeholder	TBC	TBC	TBC

[^]All targets and actual performance are shown as % change over the previous year unless stated otherwise

* Based on projected end-of-year performance (baseline and target to be updated pending end-of-year outturn)

**Based on Dec 2013 data (rolling 12 months)

ⁱ In light of the Transforming Rehabilitation agenda, the MoJ's current thinking is that the National Probation Service will continue to be a Responsible Authority and Community Rehabilitation Companies will be designated as Responsible Authorities in the contracts and therefore subject to the statutory requirement to participate in Community Safety Partnerships.

ⁱⁱ The number of people testing positive for 'trigger offences' (mainly made up of acquisitive crimes like theft and burglary) reduced from 44% in 2007/08 to 23% (last 12 months ending Dec 2012).

ⁱⁱⁱ [Web link to be added](#)

^{iv} Those aged 18 to 24 represent 28% of all offenders and 28% of victims.

^v The four tier model embodies a problem solving approach at the lowest possible local level with escalation of issues where required. The model is made up of Neighbourhood Structures (e.g. Neighbourhood Action Teams), Locality Boards, the CDP Executive and the CDP Board.

^{vi} The All ASB figure for 2013/14 was projected to be 15,550 (target to be undated pending end-of-year outturn)

